MARYLAND-NATIONAL CAPITAL PARK & PLANNING COMMISSION

Commission-Wide Information Technology Spend

Management Advisory Report Number: CW-002-2020

February 24, 2020

Distribution:

Executive Committee

Casey Anderson Elizabeth Hewlett Asuntha Chiang-Smith

Audit Committee

Dorothy Bailey Lori Depies Partap Verma Benjamin Williams

Maryland-National Capital Park and Planning Commission

Joe Bistany

Jim Cannistra

Andree Checkley

Mazen Chilet

Adrian Gardner

John Kroll

Henry Mobayeni

Len Pettiford

Mike Rilev

Lissette Smith

Bill Tyler

Gwen Wright

Joseph Zimmerman

Office of the Inspector General

Renee Kenney

Maryland-National Capital Park and Planning Commission Office of the Inspector General 7833 Walker Drive, Suite 425 Greenbelt, MD 20770

Information Technology Spend

Table of Contents

TABLE OF CONTENTS

	SECTION	PAGE#
I. II.	Background Methodology, Scope, and Objective of Advisory	1 2
III.	TOTAL IT SPEND BY DEPARTMENT Commission-Wide IT Spend Analysis	4
	OCIO and Enterprise Information Technology	8
	Bi-County IT Operations	14
	Montgomery County ITI MC Parks/EAM/GIS ITI MC Planning Montgomery County Departments (Non-ITI)	20 24 26 28
	Prince George's County. ITC Department of Parks and Recreation. EAM Operations. IMD Planning Department. Prince George's County Department of Parks and Recreation and Planning Departments (Non-ITC and IMD).	30 32 34 35
	EXHIBITS	
А. В. С.	Account Codes used in Analysis External Benchmarks Statement of Appreciation	40 42 46

I. Background

Technology investments represent a growing percentage of Maryland-National Capital Park and Planning Commission (Commission or M-NCPPC) spending. Technology is interwoven into every business function. The Commission's current Information Technology (IT) governance structure supports a hybrid model that includes the Office of the Chief Information Officer (OCIO), led by the Commission's Chief Information Officer (CIO), three quasi-independent IT Divisions, led by three Chief Technology Officers (CTO), the Enterprise Information Technology Division (Enterprise) and Executive Office Building IT, also led by the CIO. The analysis also includes three functional sections that provide technical and administrative support to the Commission's Enterprise Resource Planning (ERP) system and Enterprise Asset Management (EAM) system.

Additional details, such as roles and responsibilities and business objectives for the OCIO, three IT divisions, and the functional sections are included within the respective sections of the advisory.

The three IT divisions include:

- Prince George's County Department of Parks and Recreation, Information Technology and Communication Division (ITC)
- Prince George's County Planning Department, Information Management Division (IMD)
- Montgomery County Planning Department and Montgomery County Department of Parks, Information Technology & Innovation Division (ITI)

The three functional sections include:

- Prince George's County Department of Parks and Recreation EAM Administration (ParkStat)
- Montgomery County Department of Parks EAM (SmartParks)
- Department of Finance ERP Business Operations

The OCIO and Bi-County IT Operations is comprised of the following sections:

- Office of the CIO (OCIO)
- Enterprise Information Technology Division (Enterprise)
- Executive Office Building (EOB) IT

II. Methodology, Scope, and Objective of Advisory

Methodology and Scope:

The data presented in this report was obtained through Infor Enterprise Financial Management (EFM) and Lawson Budget and Planning (LBP) queries. For the Commission's primary IT divisions/sections¹, specific account codes were analyzed to identify IT costs reflected in the advisory. **Exhibit A** contains a summary of the various account codes used in the analysis.

In addition to the primary IT divisions/sections, individual Commission departments (e.g. maintenance & development, human resources, etc.) may purchase IT goods and services. The OIG identified 17 expense codes (defined in Exhibit A) used by Commission departments that were also included in total IT spend calculations.

The amounts depicted in this advisory report represent <u>actual expenditures</u>, not transfers to the Commission-wide IT initiative Internal Service Fund (ISF), internal rent/capital equipment fund, departmental chargebacks and transfers, or non-cash expenses (e.g. depreciation/amortization).

Scope Limitations:

Use of Analysis

It is important for the report reader to have a full understanding of the Commission's IT governance model. Each IT division/section is responsible for different applications and functions. As such, comparisons between department and divisions based solely on these figures <u>does not</u> provide a reliable basis for policy decisions.

For example, Prince George's County Department of Parks and Recreation's (DPR) total IT spend consists of expenses from the Information Management Division (IMD) and the Enterprise Asset Management (EAM) Administrative Section. EAM is part of the Management Services Division and is not part of IMD. Whereas, in Montgomery County, EAM expenses are reflected in the Information Technology & Innovation Division (ITI) expenses.

Identification of Expenses

The report <u>does not</u> include expenses charged to Prince George's County Department of Parks and Recreation or Montgomery County Department of Parks Help Desk sections. Both sections provide administrative and technical support for the Departments point-of-sale systems (RecTrac and

¹ ITC, IMD, ITI, OCIO, Enterprise IT, EOB, CSD, ERP Business Operations, DPR EAM

ActiveMONTGOMERY) as well as other administrative functions. Please see footnote below for additional information².

Personnel costs of staff performing IT functions (e.g. IT Audit Manager, Park Police Technical Services) outside of the identified IT divisions/sections are not included in the analysis.

The analysis covers fiscal years 2017 – 2019.

Objective:

The objective of the advisory is to provide Commission leadership with a high-level summary of total IT spend to assist in decision making and oversight. The advisory does not include specific audit recommendations, rather, the OIG has offered comments, based on external benchmarks and other observations, that may warrant additional investigation by Commission management.

This report is being provided as a management advisory. It was not completed in accordance with government auditing standards.

-

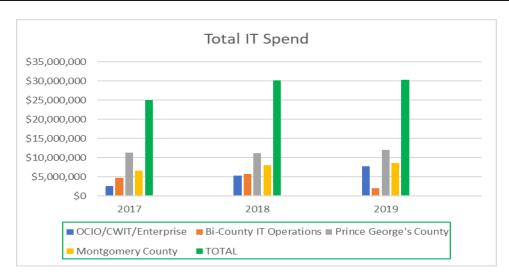
² DPR's Help Desk within the Management Services Division is referred to as the Customer Service Help Desk (located within the Parks and Recreation Administration Building). They perform minor technical activities such as password resets but triage other technical issues to ITC. They are primarily responsible for other administrative functions such as RecTrac registration. The Customer Service Help Desk expenses are not included in the analysis.

Montgomery County has three help desks, expenses for one (IT Help Desk) are reflected in ITI Montgomery Parks expenses. However, the ActiveMONTGOMERY Help Desk is not included in the analysis as their expenses are shared with Montgomery County. A third Help Desk within Public Affairs is also not included in the analysis.

III. Total IT Spend by Department

Commission-Wide

	2017		2018		2019	
OCIO/CWIT/Enterprise	\$2,581,277	10.29%	\$5,248,042	17.36%	\$7,682,378	25.35%
Bi-County IT Operations	\$4,735,323	18.88%	\$5,695,179	18.84%	\$1,955,481	6.45%
Prince George's County	\$11,255,420	44.87%	\$11,212,919	37.09%	\$12,059,992	39.80%
Montgomery County	\$6,510,453	25.96%	\$8,076,361	26.71%	\$8,604,541	28.40%
TOTAL	\$25,082,473		\$30,232,501		\$30,302,392	



OCIO/CWIT/Enterprise expenses include the Office of the Chief Information Officer, Enterprise IT Division and expenses charged to support Commissionwide IT initiatives.

Bi-County IT Operation expenses include the Computer Service Division and ERP Business Operations expenditures; Executive Office Building IT, as well as general IT expenses incurred by the Corporate Offices³.

Prince George's County expenses include ITC and IMD expenditures, EAM Administration, as well as general IT expenses incurred by the divisions and sections within Prince George's County Department of Parks and Recreation and Prince George's County Planning Department.

Montgomery County expenses include ITI expenditures, as well as general IT expenses incurred by the divisions and sections within Montgomery County Department of Parks and Montgomery County Planning Department.

³ Department of Human Resources and Management, Department of Finance, Legal Department, Office of the Inspector General, and Merit System Board.

The Commission spent \$30,302,392 for IT expenditures in fiscal year 2019 (FY19). Total expenditures remained fairly stable between FY18 and FY19. However, total IT expenses in FY18 increased 20.5% over FY17. primarily attributed to increased CWIT expenses resulting from the creation of the Program Management Office and the completion of additional Commission-wide IT projects. Completed projects include Active Directory (4 phases), IT security assessment, IT penetration testing, and an upgrade to Kronos (the Commission's time and attendance system).

Total dollar increases (\$5,220k) in IT spend over the 3 years by department/division equated to:

- OCIO, CWIT, Enterprise IT \$5,101k
- Bi-County IT Operations (\$2,780k) Subtotal \$2,321k
- Prince George's County -\$805k

Montgomery County -\$2,094k

A subtotal for OCIO, CWIT, Enterprise IT, and Bi-County IT Operations provides a smoothing of expenditures to allow for representative comparisons.

The following table reflects Commission-wide IT general operating costs, excluding personnel services, by expense code⁴.

(Thousands)

FY17 **Expenditures** FY18 FY19 7100 - Computer Supplies \$87.6 \$262.9 \$187.8 7108 – PC Software 1,572.9 462.0 430.0 7111 – Computer Equip <\$10k 2,253.9 1,738.4 1,777.8 7112 – Control Items 12.2 13.1 37.6 7124 - Audio/Visual Hardware 1.2 23.7 14.7 7224 - Repairs/Mnt. Comp Hardware 136.3 251.2 178.9 7264 - Mnt. Agree Comp Equip 155.2 231.7 80.7 7265 – Mnt. Agree Computer Hardware 332.7 384.7 317.7 7266 - Mnt. Agree Computer Software 2,382.3 2,547.5 3,342.2 7308 - Data Proc Info Mgmt. Serv 360.5 323.5 223.7 7375 - Software Licenses/Renewals 616.0 1,157.0 1,568.1 7398 – Web Support 85.9 56.0 125.3 7420 – Computer Rental 11.1 4.2 5.7 8445 - Computer Hardware 991.4 1,152.7 1,256.9 8450 - Computer Software 451.2 149.0 74.8 \$9,201k TOTAL \$8.993k \$9.636k

⁴ Amounts reflected were obtained per Infor Lawson Budget & Planning query, Company 100

Maintenance agreements computer software (expense code 7266) account for the highest portion of total IT costs. In FY19, they totaled \$3,342k and accounted for 11.3% of total IT costs, followed by computer equipment (account code 7111) which totaled \$1,738k and accounted for 5.9% of total IT costs.

As reflected in the following table, total IT expenses as a percentage of Commission-wide operating expenses⁵ have remained fairly stable, increasing from 5.0% in FY17 to 5.5% in FY19.

(Millions)

(IVIIIIIOTIS)			
Commission-Wide Expenditures	FY17	FY18	FY19
Personnel Services	\$257.7	\$274.3	\$284.8
Good for Resale	1.5	1.5	1.6
Supplies and Material	28.2	28.0	27.8
Communications	3.9	3.7	3.2
Utilities	9.8	9.1	10.0
Repairs & Maint.	15.2	22.9	19.0
Maint. Agreements	4.0	4.7	5.5
Professional Svc.	16.0	13.6	16.4
Contractual	30.6	46.7	42.0
Other Services & Charges	90.0	89.3	101.0
Debt Service	15.7	16.6	16.6
Capital Assets	<u>29.1</u>	<u>17.4</u>	<u>19.6</u>
TOTAL	\$501.7M	\$527.8M	\$547.5M
IT Expenses as Percent of Total	5.0%	5.7%	5.5%

⁵ Commission-wide operating expenses per Infor Lawson Budget & Planning query, Company 100

OIG Comment: The Commission spends in excess of \$30M per year for IT operations. Based on Computer Economic and Deloitte Insights benchmarks (**Exhibit B**) Commission spend exceeds the following metrics:

- Total IT spend per user
- Spending for IT infrastructure
- IT personnel costs
- IT costs as a percentage of revenue

At this time, it appears that a decentralized IT governance model best meets the needs of the agency. However, Commission management may want to complete additional assessments to identify options that support a common infrastructure and economies of scale while still adhering to a decentralized model. Examples include, but are not limited to:

- develop policies and procedures that support a common infrastructure (e.g. LANs, firewall policies, services, subscriptions, etc.)
- develop policies and procedures that promote consistent security practices (e.g. logging requirements, defined APT testing, etc.)
- single source (i.e. same for all departments) applications for helpdesk administration, resulting in a reduction of reporting costs
- elimination of redundant responsibilities (e.g. privileged Global and Exchange administrators)
- consolidated datacenters
- assessment of maintenance agreements for computer software
- assessment of professional service contracts

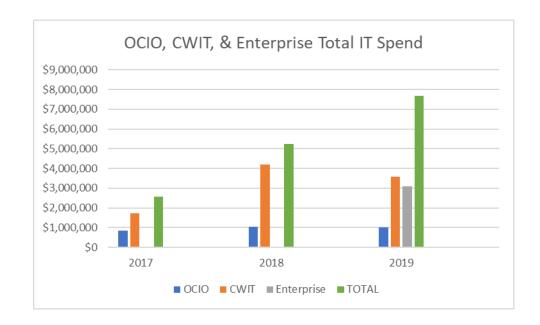
OCIO and Enterprise Information Technology

The **Office of the CIO** (OCIO) provides management of the Commission-wide IT function. The OCIO includes the CIO, Program Management Office, and as of November 2019, the Information Security Officer. The Program Management Office (PMO) supports the achievements of M-NCPPC strategic objectives by providing a full set of professional PMO services. Over the last three years, the PMO was able to achieve project management maturity at the organizational level through partnering with department sponsors, stakeholders, and project teams.

The **Enterprise Information Technology Division** (Enterprise) provides the architecture, design, and support for the technology used to advance M-NCPPC's missions and goals. They implement and support Enterprise IT plans and programs while maintaining a fast, agile and secure network. Examples of applications supported include: ERP, Kronos, EnergyCap, Active Directory, and O365. Enterprise IT is primarily funded by Montgomery County and Prince George's County Administration Funds and chargebacks.

 The Commission-wide IT Initiative fund provides multi-year funding for Commission-wide IT initiatives, software licenses, and IT infrastructure projects. For this advisory, it is important to note that the amounts reflected represent actual expenditures, not transfers from the supporting departments.

	<u>2017</u>		<u>2018</u>		<u>2019</u>	
OCIO	\$859,302	33.3%	\$1,039,030	19.8%	\$995,079	13.0%
CWIT	\$1,721,975	66.7%	\$4,209,012	80.2%	\$3,593,933	46.8%
Enterprise	<u>\$0</u>	0.0%	<u>\$0</u>	0.0%	\$3,093,366	40.3%
TOTAL	\$2,581,277		\$5,248,042		\$7,682,378	



Total OCIO and Enterprise expenses increased from \$2.6M in FY17 to \$7.7M in FY19. The increase is primarily attributed to the creation of the Enterprise Information Technology Division and Program Management Office within the OCIO. Enterprise was established with the formation of the OCIO, however, funding for Enterprise did not transfer from the Department of Finance until FY19.

FY17 and FY18 Computer Service Division (CSD) expenses (\$4.0M and \$3.9M) are presented on page 15.

Note: CWIT is reflected as a separate entity in the tables, however, it is a funding source for Commission-wide initiatives (i.e. not a division or section). The fund is funded by internal service charges to Commission Departments.

Summary of OCIO, CWIT, and Enterprise Expenditures:

	FY17	FY18	FY19
Personnel Services			
Office of the CIO	540,307	790,342	808,508
CWIT	0	2,234	27,071
Enterprise	<u>0</u>	<u>0</u>	<u>1,916,953</u>
Total Personnel Services	540,307	792,576	2,752,532
Percent Increase		46.7%	247.3%
Supplies and Materials (7100-7168)			
Office of the CIO	41,008	20,547	15,974
CWIT	1,092,810	280,820	67,409
Enterprise	<u>0</u>	<u>0</u>	<u>61,136</u>
Total Supplies and Material	1,133,818	301,367	144,519
Percent Increase/(Decrease)		(73.4%)	(52.0%)
Other Services and Charges (7200-7479)			
Office of the CIO	277,987	228,141	170,597
CWIT	541,935	3,925,958	3,499,453
Enterprise	<u>0</u>	<u>0</u>	<u>1,055,256</u>
Total Other Services and Charges	819,922	4,154,099	4,725,306
Percent Increase		406.6%	13.8%
Capital Assets (8450-8445)			
CWIT	87,230	0	0
Enterprise	<u>0</u>	<u>0</u>	<u>60,021</u>
	87,230	0	60,021
TOTAL	\$2,581,277	\$5,248,042	\$7,682,378
Percent Increase		103.3%	46.4%

Personnel Services

Personnel services includes salary, benefits, FICA, and retirement for all merit and contractual employees. For consistency/comparison purposes, OPED is not reflected in total personnel services expenditures.

Within the OCIO, the largest change in personnel costs incurred in FY18. Total expenses increased \$250k from FY17. This can be attributed to increased staffing within the OCIO, specifically, the Program Management Office and OCIO administrative support.

Enterprise personnel costs transferred from the Department of Finance in FY19.

Supplies and Materials

OCIO/CW	IT/Enterprise	<u>2017</u>	<u>2018</u>	<u>2019</u>
7100	Computer Supplies	\$224,774	\$228,840	\$58,323
7103	Furniture/Fixtures	\$20,155	\$13,399	\$3,483
7105	Office Machines	\$3,460	\$0	\$0
7106	Minor Equipment	\$0	\$572	\$1,195
7107	Office Supplies	\$5,034	\$4,979	\$2,263
7108	PC Software	\$869,227	\$16,989	\$12,015
7110	Communication Equipment	\$0	\$0	\$26
7111	Computer Equipment	\$6,958	\$31,968	\$47,377
7112	Control Items	\$0	\$0	\$6,888
7115	Horticultural Tools	\$0	\$0	\$5,760
7124	Audio Visual Hardware	\$0	\$0	\$4,721
7136	Food & Beverage	\$4,210	\$3,017	\$4,322
7158	Supplies/Miscellaneous	\$0	\$1,303	-\$1,854
7168	Web Support	\$0	\$300	\$0
TOTAL		\$ 1,133,818	\$ 301,367	\$144,519

The increase in supply and material expenses in FY17 can be primarily attributed to Microsoft License Enterprise Renewal costs purchased with CWIT funds.

Other Services and Charges

OCIO/	CWIT/Enterprise	<u>2017</u>	2018	<u>2019</u>
7200	Communication, Other	\$1,066	\$1,170	-\$24,641
7208	Telephone Cellular	\$1,375	\$1,980	\$8,181
7216	Telecommunications	\$348	\$252	\$0
7222	Repairs/Maint./Building	\$29,460	\$0	\$0
7239	Repairs/Maint./Other	\$0	\$10,857	\$0
7265	Mnt. Agree Computer Hardware	\$0	\$0	\$1,299
7266	Mnt. Agree Computer Software	\$0	\$869,227	\$1,063,475
7275	Mnt. Agree Other	\$0	\$0	\$266,542
7308	Data Processing	\$31,680	\$41,445	\$22,835
7310	Education Training Serv.	\$94,438	\$1,943	\$52,600
7316	Legal Serv.	\$0	\$0	\$350
7325	Professional Serv General	\$536,899	\$2,353,934	\$2,109,131
7333	Catering Serv.	\$0	\$108	\$711
7336	Const. Serv.	\$2,225	\$2,225	\$2,225
7338	Electrical Serv.	\$0	\$0	\$1,500
7356	Misc. Serv.	\$450	\$2,004	\$450
7375	Software Licenses/Renewals	\$60,277	\$691,961	\$1,020,877
7376	Subscriptions/Publications	\$50,078	\$9,280	\$43,142
7380	Temp Agency Fees	\$0	\$0	\$20,000
7398	Web Support	\$0	\$17,640	\$8,295
7405	Advertising/Want Ads	\$0	\$2,822	\$605
7430	Flexible Benefits	\$0	\$30	\$0
7447	Other Expenses	\$10,000	\$60	\$35
7465	Real Property Rent/Lease	\$0	\$135,124	\$109,964
7475	Training/Workshop Costs	\$1,626	\$7,870	\$149
7477	Travel Training	\$0	\$4,167	\$17,581
	TOTAL	\$819,922	\$4,154,099	\$4,725,306

As reflected in the Summary of OCIO, CWIT, and Enterprise Expenditures chart (page 10), most other services and charges were paid from CWIT funds (FY17 - 66%, FY18 - 95%, and FY19 - 74%). The costs supported Commission-wide PMO projects.

Three expense codes incurred significant increases in the three years reviewed:

- Maintenance Agreements Computer Software (7266)
- Professional Services General (7325)
- Software Licenses/Renewals (7375)

In FY19, maintenance agreement costs included charges for Microsoft EA renewal, Civic Plus and a change order for Adobe Creative Cloud.

FY19 Professional services expenses (\$2,109k) are primarily attributed to the ERP upgrade, Kronos's upgrade, and Active Directory project.

OIG Comment: Commission management may want to assess professional service contract expenditures. Additional details are included in each section, however, at a macro level, FY19 expenses appear high (\$4,119k).

FY19 Professional Service Expenditures (Expense Code 7325)

- OCIO/CWIT/Enterprise \$2,109k
- Bi-County \$37k
- ITI \$1,043k
- ITC \$295k
- IMD \$635k

Capital Assets

OCIO/	CWIT/Enterprise	<u>2017</u>	<u>2018</u>	<u>2019</u>
8445	Computure Hardware >\$10k	\$0	\$0	\$0
8450	Computer Software >\$10k	\$87,230	<u>\$0</u>	\$60,021
	TOTAL	\$87,230	\$0	\$60,021

Capital asset costs do not appear to account for a significant amount of IT spend within OCIO and Enterprise for the years reviewed.

Bi-County IT Operations⁶

Prior to FY18, the **Computer Service Division (CSD)** was a division within the Commission's Finance Department. Upon the establishment of the OCIO, the CSD was dissolved and divided into two sections, Enterprise Information Technology Division and EOB IT. ERP Business Operations remained in the Administrative Division within the Department of Finance. The restructuring was completed operationally in FY18 and budget-wise in FY19.

Enterprise Information Technology Division costs were included in the preceding analysis as the division supports Commission-wide IT projects. However, page 5 includes a subtotal for OCIO, CWIT, Enterprise IT, and Bi-County IT Operations to provide a smoothing of expenditures to allow for representative comparisons.

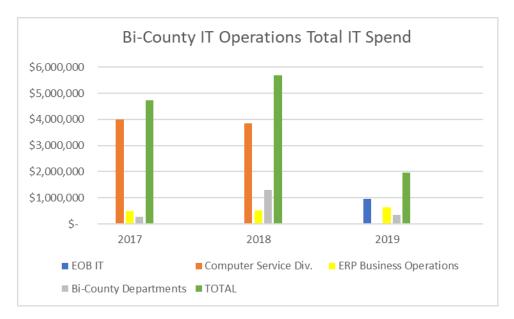
The **Executive Office Building (EOB) IT** provides computer, telephone and network services to the Corporate departments in the Executive Office Building and the Office of the Inspector General on Walker Drive, Greenbelt. After chargebacks, EOB IT is funded by the Montgomery County and Prince George's County Administration funds.

ERP Business Operations continues to be a part of the Administrative Division within the Finance Department to ensure users of Commission enterprise systems that support central operations (e.g. Payroll, Accounting, Purchasing, etc.) received the necessary functional support. ERP Business Operations personnel have working knowledge of the systems and are able to provide the required operational support (e.g. trouble shooting, reporting, system training, user access, etc.)

Bi-County Departments include the Department of Human Resources, Finance Department, Legal Department, Office of the Inspector General, and Merit System Board.

⁶ Aka Central Administrative Services

	<u>2017</u>		<u>2018</u>		<u>2019</u>	
EOB IT	\$ -	0.0%	\$ -	0.0%	\$ 954,420	48.8%
Computer Service Div.	\$ 3,988,501	84.2%	\$ 3,860,274	67.8%	\$ -	0.0%
ERP Business Operations	\$ 488,437	10.3%	\$ 521,469	9.2%	\$ 639,800	32.7%
Bi-County Departments	\$ 258,385	5.5%	\$ 1,313,436	23.1%	\$ 361,262	18.5%
TOTAL	\$ 4,735,323		\$ 5,695,179		\$ 1,955,482	



Total Bi-County IT Operations' expenses decreased from \$4.7M in FY17 to \$2.0M in FY19. This is primarily attributed to the establishment/reorganization of CSD and the OCIO. CSD expenses (FY17 and FY18) include personnel and other expenses that were transferred to the Enterprise Information Technology Division and EOB IT.

Summary of Total Bi-County Expenditures:

	FY17	FY18	FY19
Personnel Services			
Computer Service Division	2,243,652	2,360,675	0
EOB IT	0	0	513,789
ERP Business Operations	488,437	521,469	591,132
Total Personnel Services	2,732,089	2,882,144	1,104,921
Percent Increase/(Decrease)		5.5%	(61.7%)
Supplies and Materials			
(7100-7168)			
Computer Service Division	257,000	310,601	0
EOB IT	0	0	206,592
ERP Business Operations	0	0	3,250
Corporate Departments	<u>16,294</u>	385,698	<u>526</u>
Total Supplies and Material	273,294	696,299	210,368
Percent Increase/(Decrease)		154.8%	(69.8%)
Other Services and Charges			
(7200-7479)			
Computer Service Division	969,463	1,188,998	0
EOB IT	0	0	234,038
ERP Business Operations	0	0	45,418
Corporate Departments	242,091	<u>466,895</u>	<u>65,768</u>
Total Other Services and	1,211,554	1,655,893	345,224
Charges			
Percent Increase/(Decrease)		36.7%	(79.2%)
Capital Assets (8450-8445)			
Computer Service Division	518,386	0	0
Corporate Departments	<u>0</u>	<u>460,843</u>	<u>294,967</u>
Percent Increase/(Decrease)	518,386	460,843	294,967
		(11.1%)	(36.0%)
TOTAL	↑ 4 705 000	¢E COE 470	¢4 055 400
TOTAL	\$4,735,323	\$5,695,179	\$1,955,482
Percent Increase/(Decrease)		20.2%	(65.7%)

Personnel Services

Bi-County IT Operations	<u>2017</u>	<u>2018</u>	<u>2019</u>
Personnel Services	\$2,732,089	\$ 2,882,144	\$ 1,104,921
Percent Increase/(Decrease)		5.5%	(61.7%)

The decrease in personnel costs in FY19 can be attributed to the transfer of Enterprise personnel costs (\$1.9M) to the OCIO.

Supplies and Materials

Supplies and materials expenditures include computer supplies and equipment, and PC software.

Bi-County IT Operations	<u>2017</u>	<u>2018</u>	<u>2019</u>
Office Supplies/Minor Furniture	\$ 212,794	\$ 171,038	\$15,659
Equipment Minor	\$ 46,894	\$ 516,111	\$191,916
Activities	\$ 13,606	\$ 9,150	\$ 2,793
TOTAL	\$ 273,294	\$ 696,299	\$210,368

The increase in supply and material costs in FY18 can be primarily attributed to \$309.7k of departmental equipment costs. The Department of Finance spent \$220k on servers and domain controllers, DHRM spent \$75k on laptops, and the Legal Department spent \$16k on laptops.

Other Services and Charges

Other services and charges is a broad category and includes maintenance agreements, professional services, and contractual services (e.g. software licenses).

Bi-Count	y IT Operations	<u>2017</u>	2018	<u>2019</u>
7200	Communication, Other	-\$38,444	\$13,176	\$5,627
7207	Telephone	\$3,287	\$2,720	\$46,126
7208	Telephone Cellular	\$23,461	\$500	\$1,050
7210	Electricity	\$2,470	\$2,340	\$0
7216	Telecommunications	\$24,922	\$0	\$0
7222	Repairs/Maint./Building	\$6,144	\$0	\$0
7224	Repairs/Maint./Compuer HW	\$2,913	\$0	\$445
7239	Repairs/Maint./Other	\$16,471	\$20,430	\$0
7265	Mnt.Agree Computer Hardware	\$176,289	\$343,572	\$1,820
7266	Mnt. Agree Computer Software	\$471,825	\$544,444	\$213,984
7275	Mnt. Agree Other	\$0	\$10,919	\$0
7308	Data Proc Info Mgmt Serv	\$83,076	\$0	\$0
7310	Education Training Serv.	\$21,275	\$0	\$0
7325	Professional Serv General	\$133,515	\$128,968	\$37,390
7338	Electrical Serv.	\$0	\$5,938	\$0
7356	Misc. Serv.	\$2,697	-\$572	\$0
7375	Software Licenses/Renewals	\$186,827	\$101,414	\$33,694
7376	Subscriptions/Publications	-\$1,245	\$224,101	\$480
7380	Temp Agency Fees	\$0	\$193,700	\$0
7405	Advertising/Want Ads	\$250	\$0	\$0
7475	Training/Workshop Costs	\$55,587	\$39,086	\$3,000
7476	Travel/Mileage	\$47	\$48	\$513
7477	Travel Training/Workshops	\$38,770	\$24,994	\$1,095
7479	Tuition Assistance	<u>\$1,417</u>	<u>\$115</u>	<u>\$0</u>
	TOTAL	\$1,211,554	\$1,655,893	\$345,224

The sharp decrease in FY19 can be attributed to the transfer of Computer Service Division expenses to the Enterprise IT Division and EOB IT. In FY19 Enterprise incurred \$1,055k of other services and charges.

Five (5) expense codes make up the majority of other service and charges expenditures:

- Maintenance Agreements Computer Hardware (7265)
- Maintenance Agreements Computer Software 7266)
- Subscriptions and Publications (7376)

- Professional Services General (7325)
- Software Licenses/Renewals (7375)

In FY18, Corporate departments incurred \$461k in maintenance agreement expenditures. Significant expenditures included:

- CardConnect hardware \$196k
- Samaritan software \$20k
- Hosting and maintenance for EAM \$69k
- Government Jobs \$19k
- Ecounsel Software \$133k
- Oracle renewal support \$9k

Capital Assets

Bi-County IT Operations	<u>2017</u>	<u>2018</u>	<u>2019</u>
Capital Assets	\$ 518,386	\$ 460,843	\$ 294,967
Percent Increase/(Decrease)		(11.1%)	(36.0%)

In FY17, the Corporate Service Division purchased a pair of Palo Alto firewalls for \$518k.

In FY18, Corporate departments purchased \$461k of capital assets. Expenditures can be attributed to the purchase of a storage area network (SAN) server for the EOB at a cost of \$420k and a workstation blade (\$41k).

In FY19, Corporate departments incurred \$295k of capital expenses. Some of the expenses included SSD (solid-state drive) storage (\$119.8k) and Synergy GPU Computer Nodes (\$168.8k).

Montgomery County

Total Montgomery County IT spend analysis includes the following sections:

- Information Technology & Innovation Division (ITI)
 - MC Planning
 - MC Parks/Enterprise Asset Management (EAM)/Geographic Information System (GIS)
- Montgomery Department of Parks (non-ITI)
- Montgomery Planning Department (non-ITI)

ITI is an inter-departmental division, serving both Montgomery Department of Parks and Montgomery Planning Department. The ITI Division staff members are located within the Planning headquarters, the Parks headquarters, and numerous MC Parks facilities throughout Montgomery County.

ITI's IT Strategic Plan encompasses five overarching goals:

- 1. Accessibility and Mobility
- 2. Robustness, Sustainability, and Scalability
- 3. Nimbleness, Focus, and Proactivity
- 4. Ensuring Informed, Safe, and Satisfied Consumers and Citizens
- 5. Continuity of Operations and Disaster Recovery.

ITI provides performance and continuity for MC Parks and Planning employees and the public, as well as synchronicity with Montgomery County government with which they collaborate on several key fronts, including WiFi in the Parks with camera security for park patrons.

ITI also provides 24x7 information technology infrastructure and services and IS/GIS systems and support to Commission employees and the public which relies heavily upon access to ITI's user-friendly GIS applications. ITI's network backbone is Montgomery County's established fiber infrastructure, called FiberNet.

ITI's migration to Windows 10 throughout Montgomery County Parks and Planning necessitated a refresh of PCs. This PC refresh is conducted on a rolling basis in order to prevent obsolescence across the end-user base, in compliance with Montgomery County inter-agency best practices.

Migration to Microsoft Teams is underway to provide Montgomery County Parks and Planning employees with an all-in-one solution with: talk, text, audio, video, and file sharing for enhanced collaboration and productivity.

The Enterprise Asset Management (EAM) and Geographic Information System (GIS) section of the Management Services Division of Montgomery Parks

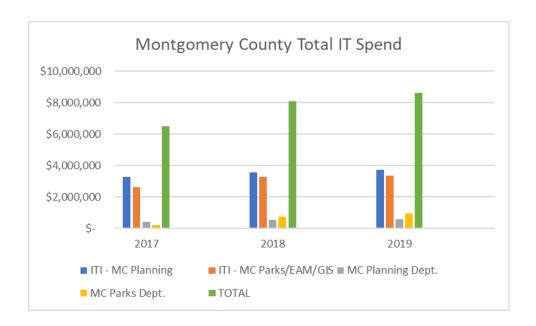
provides computerized systems which help support and better manage work programs of the department. The EAM system includes preventative maintenance and reactive work orders, facility condition assessments, park asset/amenity inventory, a GIS interface, data collection and analysis on several department-wide efforts, and more. This section oversees the administration of the EAM and GIS systems.

Montgomery County total IT spend has increased \$2.1M over the three years reviewed. Total IT spend during FY18 increased 24.1% over FY17. Total FY19 spend of \$8.6M increased 6.5% over FY18 expenditures of \$8.0M.

FY17	FY18	FY19
\$6,510,454	\$8,076,362	\$8,604,541
% Increase from prior year	24.1%	6.5%

As reflected below, ITI (MC Planning and Parks) account for the majority of IT spend, 91%, 84%, and 82% for FY17 – FY19 respectfully.

	<u>2017</u>		<u>2018</u>		<u>2019</u>	
ITI - MC Planning	\$ 3,272,196	50.3%	\$ 3,569,274	44.2%	\$ 3,735,343	43.4%
ITI - MC Parks/EAM/GIS	\$ 2,622,249	40.3%	\$ 3,248,826	40.2%	\$ 3,345,409	38.9%
MC Planning Dept.	\$ 427,768	6.6%	\$ 534,974	6.6%	\$ 573,407	6.7%
MC Parks Dept.	\$ 188,241	2.9%	\$ 723,288	9.0%	\$ 950,382	11.0%
TOTAL	\$ 6,510,454		\$ 8,076,362		\$ 8,604,541	



Summary of Total IT Expenditures for Montgomery County:

	FY17	FY18	FY19
Personnel Services			
ITI – MC Planning	1,994,485	2,113,080	2,171,078
ITI – MC Parks/EAM/GIS	1,237,010	1,735,570	1,757,199
Total Personnel Services	3,231,495	3,848,650	3,928,277
Percent Increase		19.1%	2.1%
Supplies and Materials			
(7100-7168)	200,400	600.074	207.402
ITI – MC Planning	308,490	620,371	307,403
ITI – MC Parks/EAM/GIS	462,598	260,668	297,680
MC Planning Departments	14,727	107,927	199,803
MC Parks Departments	67,279	40,512	<u>241,069</u>
Total Supplies and Material	853,094	1,029,478	1,045,955
Percent Increase		20.7%	1.6%
Other Services and Charges			
(7200-7479)			
ITI – MC Planning	847,950	835,885	1,256,861
ITI – MC Parks/EAM/GIS	937,281	1,252,588	1,290,529
MC Planning Departments	73,040	153,344	113,761
MC Parks Departments	<u>120,962</u>	<u> 298,419</u>	<u> 285,547</u>
Total Other Services and	1,979,233	2,540,236	2,946,698
Charges			
Percent Increase		28.3%	16.0%
Capital Assets (8450-8445)			
ITI – MC Planning	121,272	-62	0
ITI – MC Parks/EAM/GIS	-14,640	0	0
MC Planning Departments	340,000	273,703	259,844
MC Parks Departments	0	384,357	423,766
Total Capital Assets	446,632	657,998	683,610
Percent Increase		47.3%	3.9%
TOTAL	\$6,510,454	\$8,076,362	\$8,604,541
Percent Increase		24.1%	6.5%

Information Technology Division (ITI) MC Parks/EAM/GIS

Personnel Services

ITI MC Parks/EAM/GIS	<u>2017</u>	<u>2018</u>	<u>2019</u>
Personnel Services	\$ 1,237,010	\$ 1,735,570	\$ 1,757,199
Percent Increase		40.3%	1.2%

The personnel services costs reflected above represent IT personnel expenditures necessary support MC Parks/EAM/GIS to ITI departments/divisions. In FY17, ITI MC Parks had four (4) vacancies, which resulted in lower total personnel costs. FY18 costs increased \$498.6k (40.3%) as the vacancies were filled, including four (4) in ITI Parks, and adding two (2) ITI Parks Support Specialist II Techs in FY19 which replaced 2 contractors, as well as approved COLA (1.5%) and merit increases (3.5%). Also, in FY19, departmental GIS support was transferred from another division into the EAM section under the Management Services Division and included the transfer of a GIS Specialist III position.

Supplies and Materials

ITI MC Parks/EAM/GIS	<u>2017</u>	<u>2018</u>	<u>2019</u>
Office Supplies/Minor Furniture	\$9,857	\$11,924	\$11,462
Equipment Minor	\$452,425	\$248,744	\$286,085
Supplies for Spec. Dept. Activities	\$316	<u>\$0</u>	\$133
TOTAL	\$462,598	\$260,668	\$297,680

In FY17, ITI MC Parks/EAM/GIS incurred \$462.6k of supply and material expenditures, consisting of \$394k of computer equipment charges. MC Parks is on a 3-year laptop refresh cycle with increased spending occurring in FY17 in conjunction with planned upgrades to Windows 10 and other hardware upgrades needed in preparation for the ERP upgrade.

FY18 and FY19 equipment expenditures decreased to \$249k and \$286k respectfully. Similar to FY17, most of the charges are attributed to computer equipment expenses. Equipment expenses include laptops, desktops, tablets, printers, plotters, docking stations, monitors, keyboards, mice, cell phones and other mobile devices, and other computer supplies.

Other Services and Charges

ITI MC Parks/EAM/GIS	<u>2017</u>	<u>2018</u>	<u>2019</u>
Communications	\$ 8,421	\$ 14,215	\$11,394
Repairs and Maintenance	\$ 61,136	\$ 8,129	\$69,995
Maintenance Agreements	\$ 134,233	\$ 376,741	\$503,022
Professional Services	\$ 536,720	\$ 581,891	\$510,310
Contractual	\$ 177,652	\$ 262,178	\$181,247
Other	\$ 19,119	\$ 9,434	\$14,561
TOTAL	\$ 937,281	\$ 1,252,588	\$1,290,529

ITI MC Parks/EAM/GIS other services and charges increased steadily over the three years reviewed. FY18 increased 33.6% over FY17 levels, and FY19 increased 3.0% over FY18 levels.

Maintenance agreements and professional services charges accounted for 71.6%, 76.5%, and 78.5% of the charges respectfully (FY17, FY18, FY19).

FY19 maintenance agreement expenses include Microsoft EA for \$242k, Microsoft SQL for \$36k, SmartNet for \$29k, UPS, Kronos, Avaya, and Whatsup.

FY18 professional services expenditures include WAN/LAN support of network infrastructure, telecom engineering support, Avaya telephone system upgrade, IT help desk and inventory management, Windows 10 migration, and telecom expense auditing.

In FY18, \$100,000 of funding was added for services to pilot the Wi-Fi in the Parks program initiative to expand free public wireless access to various parks in the County. The costs for this project were offset by revenue from the Montgomery County Cable Fund. The funding for this program continued in FY19.

Some of ITI MC Parks/EAM/GIS' professional services expenditures are due to the Division's outsourcing of functions to support the network infrastructure, help desk, and inventory management. Network infrastructure engineering is outsourced to obtain specialized expertise. Help Desk and inventory management is outsourced to a single service provider to help ensure superior end-user support.

OIG Comment: ITI Parks/EAM/GIS incurs over \$500k in professional service contracts each year. To decrease costs and develop internal succession plans, management may want to consider utilizing Merit or Contract employees for ongoing (i.e. not one time) functions.

Information Technology Division (ITI) MC Planning

Personnel Services

ITI Montgomery Planning	<u>2017</u>	<u>2018</u>	<u>2019</u>
ITI Personnel Services	\$ 1,994,485	\$ 2,113,080	\$ 2,171,078
Percent Increase		5.9%	2.7%

ITI personnel services costs represent IT personnel expenditures necessary to support the Planning Department. Fluctuations in personnel costs can be primarily attributed to internal vacancies and hiring, coupled with approved COLA (1.5%) and merit (3.5%) increases.

Supplies and Materials

ITI Montgmery Planning	<u>2017</u>	<u>2018</u>	<u>2019</u>
Office Supplies/Minor Furniture	\$ 4,922	\$ 16,120	\$8,596
Equipment Minor	\$ 303,459	\$ 603,941	\$298,488
Supplies for Spec. Dept. Activities	\$ 109	\$ 310	\$319
TOTAL	\$ 308,490	\$ 620,371	\$307,403

FY18 reflected slightly higher supply and material costs due to \$512k of expenditures charged to computer equipment under \$10,000. Migration to Windows 10 necessitated technology upgrade to new laptops, desktops and tablets. Other years, similar expenses were between \$255k and \$287k.

Other Services and Charges

ITI Montgomery Planning	<u>2017</u>	<u>2018</u>	<u>2019</u>
Communications	\$ 50,363	\$ 68,851	\$49,817
Repairs and Maintenance	\$ 63,030	\$ 8,523	\$135,958
Maintenance Agreements	\$ 204,980	\$ 276,739	\$362,667
Professional Services	\$ 349,122	\$ 351,116	\$532,642
Contractual	\$ 137,470	\$ 115,659	\$83,460
Other	\$ 42,985	\$ 14,997	\$92,317
TOTAL	\$ 847,950	\$ 835,885	\$1,256,861

ITI Montgomery Planning's other services and charges remained stable in FY17 and FY18, but FY19 expenses increased by approximately \$420k. This is primarily attributed to increases maintenance agreement costs. FY19 maintenance agreement costs included renewals for Microsoft EA for \$161k, Microsoft SQL for \$83k, Cisco SmartNet for \$29k, Whatsup, and Sketchup.

GIS maintenance expenses include ArcGIS for \$89k, Infor Hansen for \$55k, and Avolve ProjectDox for \$13k.

OIG Comment: ITI Planning incurred over \$500k in professional service contracts in FY19. To decrease costs and develop internal succession plans, management may want to consider utilizing Merit or Contract employees for ongoing (i.e. not one time) functions.

Capital Assets

ITI MC Planning spent \$121k on capital assets in FY17. It appears that most capital expenditures occurred at the department level (discussed in subsequent sections.)

Montgomery County Departments (Non-ITI)

The following expenditures were incurred by various Montgomery County Parks and Montgomery County Planning Departments, outside of ITI. The costs include expenses charged to the 17 expense codes identified in Exhibit A.

Supplies and Materials

MC Planning Department (non-ITI)		2017	<u>2018</u>	<u>2019</u>
Office Supplies/Minor Furniture	\$	-	\$ -	\$7,593
Equipment Minor	\$	14,727	\$ 107,927	\$192,210
Supplies for Spec. Dept. Activities	\$	-	\$ -	\$0
TOTAL	\$	14,727	\$ 107,927	\$199,803
MC Department of Parks (non-ITI)		2017	2018	<u>2019</u>
Office Supplies/Minor Furniture	\$	9,447	\$ 5,740	\$19,103
Equipment Minor	\$	57,832	\$ 24,561	\$219,700
Supplies for Spec. Dept. Activities	\$	-	\$ 10,211	\$2,266
TOTAL	Ś	67,279	\$ 40,512	\$241,069

In FY19, Montgomery County Planning departments spent \$148k on laptops and \$44k on GIS server equipment. In FY19, Montgomery County Park Police Department spent \$200k on laptops.

Other Services and Charges

MC Planning Department (non-ITI)		<u>2017</u>		<u>2018</u>	<u>2019</u>
Communications	\$	-	\$	-	\$0
Repairs and Maintenance	\$	-	\$	-	\$89,894
Maintenance Agreements	\$	72,290	\$	136,044	\$6,518
Professional Services	\$	-	\$	-	\$0
Contractual	\$	-	\$	17,300	\$17,349
Other	\$	750	\$	-	\$0
TOTAL	\$	73,040	\$	153,344	\$113,761
MD Department of Parks (non-ITI)		2017		2018	<u>2019</u>
MD Department of Parks (non-ITI) Communications	\$	<u>2017</u> -	\$	<u>2018</u>	2019 \$0
, , , , , , , , , , , , , , , , , , , ,	\$	2017 - (4,276)	\$	<u>2018</u> - -	
Communications	-	-		2018 - - 255,527	<u>—</u> \$0
Communications Repairs and Maintenance	\$	- (4,276)	\$	<u> </u>	\$0 \$0
Communications Repairs and Maintenance Maintenance Agreements	\$	- (4,276)	\$	- - 255,527	\$0 \$0 \$186,361
Communications Repairs and Maintenance Maintenance Agreements Professional Services	\$ \$ \$	- (4,276) 118,210 -	\$ \$ \$	255,527 6,464	\$0 \$0 \$186,361 \$0

Repair and maintenance costs can be attributed to repairs to computer hardware. Maintenance agreement costs can be attributed to computer hardware and computer software agreements.

Capital Equipment

MC Planning Department (non-ITI)	<u>2017</u>	<u>2018</u>	<u>2019</u>
Capital Equipment	\$ 340,000	\$ 273,703	\$259,844
TOTAL	\$ 340,000	\$ 273,703	\$259,844
MD Department of Parks (non-ITI)	2017	2018	<u>2019</u>
Capital Equipment	\$ -	\$ 384,357	\$423,766
TOTAL	\$ -	\$ 384,357	\$423,766

In FY17, Planning departments spent \$340k for backbone server upgrades.

In FY18, the Planning department spent \$93k for Cisco hardware, \$158k for equipment for the new data center, and \$21k on an IPS switch. New equipment was purchased for the data center to support the Department's move to the Wheaton Headquarters (HQ). The decision to purchase new equipment for the data center ensures the Department doesn't have any service interruption when they move. Since much of the existing equipment was older, it will be used as a back-up data center.

Similarly, in FY18, Department of Parks departments spent \$140k for Cisco hardware, \$158k for equipment for the new data center, and \$21k on an IPS switch. They also spent an additional \$64k on a Storage Area Network (SAN) upgrade.

In FY19, spending for the new data center continued with the Planning department spending \$199k on Cisco routers and switches, \$34k for data center firewall upgrades, and \$27k for a three partition SAN.

In F19, Department of Parks department also spent \$298k on Cisco routers and switches, \$34k for data center firewall upgrades, \$70k for a three-partition SAN needed for the new data center for the Wheaton HQ move.

Prince George's County

Total Prince George's County IT spend analysis is made up of the following sections:

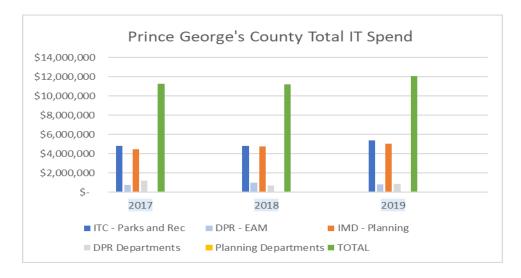
- Information Technology & Communication Division (ITC)
 - Prince George's County Department of Parks and Recreation
- EAM Administration (EAM)
 - o Prince George's County Department of Parks and Recreation
- Information Management Division (IMD)
 - o Prince George's County Planning Department
- Department of Parks and Recreation
- Planning Department

Prince George's County total IT spend has increased \$806k over the three years reviewed. Total IT spend for FY19 was \$12.1M, up 7.6% over FY18 expenditures of \$11.2M.

FY17	FY18	FY19
\$11,255,420	\$11,212,919	\$12,059,992
% Increase/(decrease) from prior year	(.4%)	7.6%

As reflected below, ITC and ITD accounts for the majority of IT spend, 82%, 85%, and 86% for FY17, FY18, FY19 respectfully.

	<u>2017</u>		<u>2018</u>		<u>2019</u>	
ITC - Parks and Rec	\$ 4,819,621	42.8%	\$ 4,819,488	43.0%	\$ 5,386,415	44.7%
DPR - EAM	\$ 758,334	6.7%	\$ 952,723	8.5%	\$ 810,554	6.7%
IMD - Planning	\$ 4,457,587	39.6%	\$ 4,722,349	42.1%	\$ 5,022,730	41.6%
DPR Departments	\$ 1,205,194	10.7%	\$ 710,290	6.3%	\$ 831,106	6.9%
Planning Departments	\$ 14,684	0.1%	\$ 8,069	0.1%	\$ 9,187	0.1%
TOTAL	\$ 11,255,420		\$ 11,212,919		\$ 12,059,992	



Summary of Total IT Expenditures for Prince George's County:

	FY17	FY18	FY19
Personnel Services			
ITC – Parks and Rec	2,989,476	2,855,923	2,952,325
IMD - Planning	3,051,447	3,172,973	3,370,334
EAM Administration	720,920	773,634	667,358
Total Personnel Services	6,761,843	6,802,530	6,990,017
Percent increase/(decrease)	,	.6%	2.8%
Supplies and Materials			
(7100-7168)			
ITC – Parks and Rec	1,198,727	1,042,749	1,250,189
IMD - Planning	294,858	274,477	215,358
EAM Administration	16,879	13,917	5,875
PGC – DPR	109,955	123,255	66,335
PGC - Planning	9,659	2,301	<u>2,551</u>
Total Supplies and Material	1,630,078	1,456,699	1,540,308
Percent increase/(decrease)		(10.6%)	5.5%
Other Services and Charges (7200-7420)			
ITC – Parks and Rec	605,543	920,816	1,183,901
IMD - Planning	758,061	1,151,207	1,266,371
EAM Administration	20,534	165,172	137,322
PGC – DPR	957,489	587,035	756,031
PGC - Planning	5,025	5,768	6,636
Total Other Services and Charges	2,346,652	2,829,998	3,350,261
Percent increase		20.6%	18.4%
0 1/1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1			
Capital Assets (8450-8445)			
ITC – Parks and Rec	25,875	0	0
IMD – Planning	353,221	123,692	170,667
PGC - DPR	<u>137,750</u>	<u>0</u>	<u>8,740</u>
Total Capital Assets	516,846	123,692	179,407
Percent increase/(decrease)		(76.3%)	45.0%
TOTAL	644.055.46	644.045.545	#40.050.00
TOTAL	\$11,255,420	\$11,212,919	\$12,059,992

Information Technology & Communication Division (ITC)

The Prince George's County Department of Parks and Recreation, Information Technology and Communications Division coordinates IT and Communication services for all agency divisions and reports to the Deputy Director of Administration and Development.

ITC's core responsibilities include ensuring network security and integrity; managing the Department's wide-area voice and data communication networks; administering Department-wide database management systems; providing authorized access to client server and web-based applications and portals; implementing and managing electronic security systems; hardware, software, telephone and peripheral installation, management and maintenance. The unit also maintains and provides support for various applications such as Microsoft Office; Windows, Macintosh and Linux based operating systems; mobile devices; various databases, and other specific business applications. The Division also serves as the tactical and administrative lead for the Department's Strategic Plan initiatives such as document imaging and archiving; IT and Communications-related policy and procedure creation and enforcement; disaster recovery; business continuity; and education and enterprise maintenance management systems and reporting.

Personnel Services

ITC	<u>2017</u>	<u>2018</u>	<u>2019</u>
Personnel Services	\$ 2,989,476	\$ 2,855,923	\$ 2,952,325
Percent Increase		-4.5%	3.4%

Personnel costs for ITC have remained fairly stable over the three years reviewed. The Commission had approved COLA (1.5%) and Merit (3.5%) increases in FY18 and FY19. Fluctuations in personnel costs can be attributed to internal vacancies and hiring.

Supplies and Materials

ITC	2017	<u>2018</u>	<u>2019</u>
Office Supplies/Minor Furniture	\$ 551,847	\$ 394,336	\$395,551
Equipment Minor	\$ 627,692	\$ 639,342	\$834,347
Supplies for Spec. Dept. Activities	\$ 8,616	\$ 9,071	\$20,276
Motor Vehicle Parts	\$ 10,572	\$ 	\$15
TOTAL	\$ 1,198,727	\$ 1,042,749	\$ 1,250,189

ITC supply and material charges primarily consist of office supply and equipment expenses. In FY19 equipment expenses increased 30.5% to \$834k due to

Windows 10 hardware refresh which required hardware replacement and new facility start-ups like Southern Area Aquatics & Recreation Complex (SARC).

Other Services and Charges

ITC		2017	2018	<u>2019</u>
7200	Communication, Other	45	0	0
7207	Telephone	320	780	0
7208	Telephone Cellular	330	1,595	2,090
7224	Repairs/Maint./ComputerHW	3,253	71,981	43,801
7227	Repairs/Maint./Equipment	2,873	0	0
7237	Repairs/Maint./Motor Vehicles	0	939	3,200
7245	Repairs/Maint./Recycling	0	548	0
7265	Mnt. Agree Computer Hardware	99,947	12,595	230,722
7275	Mnt. Agree Other	10,940	12,551	13,014
7308	Data Proc Info Mgmt Serv	408,153	256,279	244,550
7310	Education Training Serv.	382	5,545	8,303
7320	Mgmt. Consulting Services	0	0	4,851
7325	Professional Serv General	17,005	301,788	294,726
7345	HVAC Services	0	3,153	1,082
7356	Misc. Serv.	287	163	3,793
7375	Software Licenses/Renewals	49,789	238,005	150,560
7380	Temp Agency Fees	0	0	152,047
7405	Advertising/Want Ads	0	0	1,247
7407	Awards Employees	824	730	5,172
7467	Rents/Leases/Other	3,600	4,097	4,744
7475	Training/Workshop Costs	5,400	5,763	10,546
7476	Travel/Mileage	104	0	106
7477	Travel Training/Workshops	2,291	4,304	9,347
	TOTAL	605,543	920,816	1,183,901

ITC other services and charges increased steadily over the 3 years reviewed, up 95.5% from FY17 to FY19. FY19 saw significant increases in maintenance agreements, up \$218k from FY18, and temporary agency fees of \$152k.

FY19 maintenance agreements, computer hardware included:

- Hewlett Packard \$74k (2018 paid in 2019)
- Hewlett Packard \$81k
- Aerohive Support \$63k

Temporary agency fees of \$152k can primarily be attributed to two (2) temporary projects that required additional staffing, 1) domain migration project, and 2) Windows 10 refresh.

EAM Administration (EAM)

DPR's EAM system (ParkStat) is a web-based application. EAM Administration is part of the Management Services Division within DPR. EAM allows DPR management to track and report time and material spent by staff in routine preventive maintenance, service requests, and major maintenance projects. Information from EAM is used to support budget preparations, impacts of new park development, track performance measures, and to help calculate the operation costs of amenities within the parks systems.

EAM	2017	<u>2018</u>		<u>2019</u>
Personnel				
Services	\$ 720,920	\$	773,634	\$ 667,358
Percent Increase			7.3%	-13.7%
Percent of Total	95.1%		81.2%	82.3%

The majority of EAM expenses can be attributed to salary and benefit costs. FY17 personnel services costs were 95.1% of total expenses; FY19 personnel service costs were 82.3% of total expenses. The decrease in personnel services expenses in FY19 can be attributed to a long-term vacancy for the EAM Manager. The EAM Manager position was repurposed to include oversight of additional units and has recently been filled.

Other significant costs included maintenance agreements/computer software, \$139k in FY18 and \$126k in FY19.

Information Management Division (IMD)

The Prince George's County Planning Department's Information Management Division includes three sections – Network and Technology Services (NTS), Geographic Information Systems (GIS) and Data Systems.

The Network and Technology Services Section is responsible for maintaining and enhancing the Department and the Planning Board's IT hardware, software and network infrastructure. Recent major projects have included migration to a new Active Directory environment, upgrading their network, and supporting IT security/network assessment and enhancement projects.

The GIS Section maintains and continuously enhances over 250 GIS layers. It maintains IMD's Open Data Portal which typically supports over 15,000 data downloads annually. They also maintain an internal and public facing GIS website (PGAtlas). This is a robust website that supports over 12,000 monthly page views. In addition to their PGAtlas site, they have over 20 other web mapping applications that are customized for specialized purposes. Recent major projects have included 3D mapping, updating planimetric and topographic base mapping data, developing a mobile version of PGAtlas, and supporting Census 2020 outreach activities. In addition to the data maintenance and enhancement effort, IMD also supports spatial analysis requests to support County economic development, environmental, and planning related activities.

The Data Systems Section is responsible for maintaining major Department-wide applications such as Permit Tracking, Development Activity, and Historic Preservation applications, among others. This section is also responsible for management of the Document Imaging System. IMD has recently completed multiple major scanning projects in anticipation of a future move to Largo. This section is also responsible for maintaining the land data file, and for updating and maintaining dwelling unit and public lands inventories. Special data analysis and mailing lists requests are also supported.

In addition to these core functions, the Division is also tasked with supporting census related data collection and analysis including outreach for the 2020 census and providing technical analysis in support of special projects such as the Zoning rewrite.

Commission-Wide Information Technology Spend CW-002-2020

Personnel Services

IMD	<u>2017</u>	<u>2018</u>	<u>2019</u>
Personnel Services	\$ 3,051,447	\$ 3,172,973	\$ 3,370,334
Percent Increase		4.0%	6.2%

IMD personnel services costs exceeded \$3M for all years reviewed. FY18's 4.0% increase can be attributed to approved COLA (1.5%) and Merit (3.5%) increases. FY19 personnel services increased 6.2% as one IT position, was unfrozen in FY19.

Supplies and Materials

IMD	<u>2017</u>	2018	<u>2019</u>
Office Supplies/Minor Furniture	\$ 65,584	\$ 40,348	\$64,021
Equipment Minor	\$ 227,290	\$ 234,107	\$151,337
Supplies for Spec. Dept. Activities	\$ 1,984	\$ 22	\$0
TOTAL	\$ 294,858	\$ 274,477	\$ 215,358

IMD supply and material costs have decreased slightly each year reviewed. FY19 was the lowest, down \$59k from the prior fiscal year.

Other Services and Charges

IMD		<u>2017</u>	<u>2018</u>	<u>2019</u>
7200	Communication, Other	-\$18,999	\$0	\$0
7222	Repairs/Maint./Building	-\$3,120	\$0	\$0
7232	Repairs/Maint./Janitorial Svc.	\$0	\$30,709	\$0
7239	Repairs/Maint./Other		\$1,675	\$1,969
7265	Mnt. Agree Computer Hardware	\$6,255		\$598
7266	Mnt. Agree Computer Software	\$319,602	\$395,685	\$445,783
7270	Mnt. Agree Office Equipment	-\$1,119	\$1,213	\$1,181
7275	Mnt. Agree Other	-\$260	\$760	\$0
7325	Professional Serv General	\$418,023	\$726,420	\$634,507
7355	Memberships	\$695	\$483	\$673
7356	Misc. Serv.	\$7,388	-\$21,500	\$101,243
7375	Software Licenses/Renewals	\$21,797	\$3,117	\$58,942
7475	Training/Workshop Costs	\$2,724	\$1,834	\$13,350
7476	Travel/Mileage	\$448	\$192	\$51
7477	Travel Training/Workshops	\$4,627	\$10,619	\$7,765
7479	Tuition Assistance	<u>\$0</u>	<u>\$0</u>	<u>\$309</u>
	TOTAL	\$758,061	\$1,151,207	\$1,266,371

Commission-Wide Information Technology Spend CW-002-2020

IMD's other services and charges increased steadily during the three years reviewed, with FY19 expenses up 37% over FY17 expenses. Most costs can be attributed to maintenance agreements and professional services.

Most of the maintenance agreement/computer software (7266) costs were for HP maintenance and support as well as annual costs for ESRI Enterprise licenses and maintenance. FY 2017 and 2019 also had substantial costs for IBM FileNet maintenance renewals.

The cause for the big (51.8%) jump in expenditures for professional services (7325) between FY2017 and FY2018 is primarily related to an increase in funding support for on-site programming and File Net support being encumbered under a consultant contract with Tech Global Inc. There was also a new contract with Technology Trends executed in FY 2017 for consulting services to develop requirements to build out a new server room for anticipated offices in Largo.

The expenses charged under miscellaneous services (7356) are a misrepresentation of costs associated with IMD as there were Historic Preservation Grant agreements erroneously charged to the IMD budget. Most of the expenses charged to IMD accounting units that were correct, were for pest control services at their Lakeside Office location.

Capital Assets

IMD		<u>2017</u>	2018	<u>2019</u>
Capital Assets	\$	353,221	\$ 123,692	\$ 170,667
Percent Increas	se		-65.0%	38.0%

FY17 capital assets costs were higher than subsequent years, as expenses included costs for the replacement of the Department's IT storage system and a backup unit that costed approximately \$280k.

<u>Prince George's County Department of Parks and Recreation and Planning</u> Departments (Non-ITC and IMD)

The following expenditures were incurred by various Prince George's County Departments, outside of ITC and IMD. The costs include expenses charged to the 17 expense codes identified in Exhibit A.

Supplies and Materials

Prince George's County DPR		<u>2017</u>		<u>2018</u>	<u>2019</u>
Office Supplies/Minor Furniture Equipment Minor	\$	33,210 74,213	\$	34,030 84,669	\$27,691 \$35,710
Supplies for Spec. Dept. Activities TOTAL	\$ \$	2,532 109,955	\$ \$	7,462 126,161	\$ \$2,934 66,335
Prince George's County Planning Dep		<u>2017</u>		<u>2018</u>	<u>2019</u>
Office Supplies/Minor Furniture		7290	\$	-	\$ 1,995
Equipment Minor		2369	\$	2,301	\$ 556
Supplies for Spec. Dept. Activities		<u>0</u>	\$		\$ -
TOTAL	\$	9,659	\$	2,301	\$ 2,551

Prince George's County Department of Parks and Recreation and Planning departments incurred minor IT supply and material charges.

Other Services and Charges

Prince Ge	orge's County DPR	2017	2018	<u>2019</u>
7224	Repairs/Maint./ComputerHW	\$568	\$1,202	\$1,533
7264	Mnt. Agree communication Equip.	\$114,170	\$34,577	\$74,597
7265	Mnt. Agree Computer Hardware	\$10,085	\$660	\$0
7266	Mnt. Agree Computer Software	\$815,219	\$475,884	\$549,818
7308	Data Proc Info Mgmt Serv	\$0	\$31,858	\$786
7375	Software Licenses/Renewals	\$8,173	\$38,594	\$246,378
7420	Computer Rental	\$6,018	\$5,116	\$10,117
	TOTAL	\$954,233	\$587,891	\$883,229
Prince Ge	orge's County Planning Dept.	<u>2017</u>	<u>2018</u>	<u>2019</u>
7265	Mnt. Agree Computer Hardware	\$0	\$120	\$0
7266	Mnt. Agree Computer Software	\$5,025	\$5,237	\$5,506
7375	Software Licenses/Renewals	\$0	\$411	\$1,130
	TOTAL	\$5,025	\$5,768	\$6,636

Prince George's County Department of Parks and Recreation departments spent between \$476k and \$815k in maintenance agreements for software during the

Commission-Wide Information Technology Spend CW-002-2020

three years reviewed. FY17 reflected the largest expenditures (\$815k). Some of the expenses included: RecTrac Implementation costs of \$290k, Class support and maintenance costs of \$235k and Keystone software maintenance costs of \$100k.

Some FY19 other services and charges by DPR departments included:

Park Police - \$273k EAM Administration - \$127k Support Services (Microsoft Renewal) - \$208k

Exhibit A Account Codes Used in Analysis

IT DEPARTMENTS ACCOUNT CODES USED IN ANALYSIS

Enterprise IT Division EOB IT Computer Service Division	37000
EOB IT	
Computer Service Division	37002
Comparer Control Difficion	32100
ERP Business Operations	32002
·	
Office of the CIO	
Office of the CIO	53300
Commission-wide IT Interest	53500
Commission-wide IT Initiative 2004 - 2016	53504-53516
Commission-wide IT Faster	53600
Commission-wide IT Lawson ERP	53610
Commission-wide IT	53700
Commission Wide IT Debt Service	53705
Montgomery County Planning Department	
Planning Information Tech & Innovation	21400
IS/GIS	21405
Montgomery County Department of Parks	
Information Technology & Innovation	22180
SmartParks	22105
Prince George's County Department of Parks and	
Recreation	
Information Technology and Communication	
Division	
Info Tech & Communications	12350
Desktop/Server/App Support	12360
Messaging/Voice/Data Services	12365
Voice Network Security Infrastructure	12370
EAM Administration	12153
Prince George's County Planning Department	
Information Management Division	
Data Systems System	11250
Geographic Information System	11255
Network Support Section	11260

Exhibit A Account Codes Used in Analysis

NON-IT DEPARTMENTS Expense Codes Included in Analysis

7100	Computer Supplies
7108	PC Software
7111	Computer Equip/Related
7112	Control Items/Computer Equip
7124	Audio/Visual Hardware <10k
7168	Web Support
7224	Repairs/Maint. Comp Hardware
7264	Maint. Agree Computer Equip
7265	Maint. Agree Computer Hardware
7266	Maint. Agree Computer Software
7308	Data Proc Info Mgmt Serv
7375	Software Licenses/Renewals
7398	Web Support
7420	Computer Rental
8445	Computer Hardware >\$10k
8450	Computer Software >\$10k
8478	Web Support HW, SW >\$10k

The analysis <u>does not</u> include transfers made to the OCIO Internal Service Funds (7448) by each Department.

Exhibit B External Benchmarks

Computer Economics

The following data was obtained from the Computer *Economics IT Spending and Staffing Benchmarks* study (Study), which is in its 30th year of publication. The study is based on a survey of 232 IT organizations. It provides composite statistics of IT spending and staffing data, a segmentation of the same statistics by organization size. Benchmarks are based on three years of survey data.

The OIG obtained statistics for the "Government Agency" subsector. The category includes public health agencies, courts and law enforcement agencies, organizations that provide IT services to government agencies, social service agencies, state parks, lotteries, and other federal, state, and regional government units.

The Study broke the respondents into three demographics (25th percentile, Median, and 75th percentile). Based on the table below⁷, the Commission falls into the 25th percentile.

Metric	25 th	Median	75 th
	Percentile		Percentile
Organizational Revenue	\$337M	\$2,445M	\$4,895M
Employees	2,000	4,764	11,077
Revenue per Employee	\$170,489	\$251,936	\$967,487

The Study defines IT spending as all IT expenditures incurred for the internal support of the business. It includes IT operational spending, IT capital spending, and depreciation for IT investments. The OIG's analysis includes all of these categories, except depreciation for IT investments.

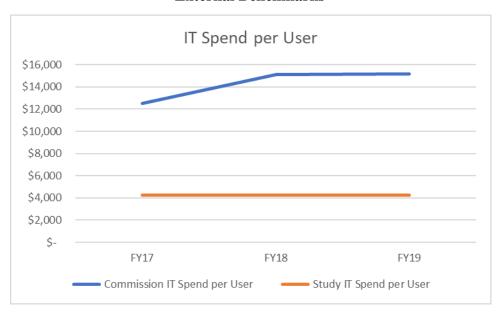
Metric: Total IT Spending Per User

Per the Study, governmental agencies within the 25th percentile spend \$4,232 of IT spending per user. A user is defined as a person who has a login account. For benchmarking, the OIG assumed 2,000 Commission users.

As reflected below, the Commission's total IT spend per user increased from \$12,541 in FY17 to \$15,151 in FY19. **This is well above the Study's metric of \$4,232.** Per the study, the Commission's spending per user was closer to agencies in the 75th percentile (\$15,364).

⁷ Computer Economics, 2019 – Figure 29-1

Exhibit B External Benchmarks



Metric: IT Infrastructure

Infrastructure Demographics	25 th Percentile	Median	75 th Percentile
Data Centers	1	2	2
Network Sites	10	29	55
Business Applications	12	50	288

The Commission operates 4 full data centers and 2 "partial" centers⁸. In addition, ITI leases data center space from Montgomery County College. It is reasonable to deduce, consolidation of data centers would provide cost savings to the Commission.

Metric: Spending by Type (New Initiatives)

Percentage of IT Spending by Type	25 th Percentile	Median	75 th Percentile
Ongoing Support	53%	75%	3%
New Initiatives	47%	25%	17%
Outsourcing	4.4%	7.2%	13.8%
Outside of IT Budget	0.0%	2.7%	10.8%

In FY19 CWIT total IT spend of \$3.6M accounted for 11.9% of total Commission-wide IT spend (\$30.3M), as compared to 47% (new initiatives) reflected above. The percentage of CWIT expenses as compared to total IT expenses is significantly under the metric, however, the OIG was not able to determine how much of Departmental IT spend supported new initiatives.

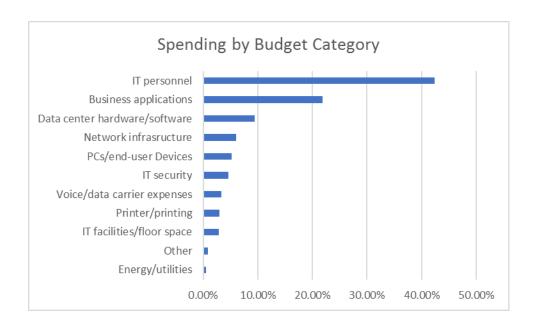
⁸ EOB, Prince George's County DPR, Prince George's County Planning, Montgomery County Planning Department, Montgomery County Park Police (limited data center), Wheaton (limited data center).

Exhibit B External Benchmarks

Metric: Spending by Budget Category

The following table was included in the Study. IT personnel costs were calculated at 42.4% of total IT costs in the Study. In FY19, the Commission's total IT personnel Services costs equaled \$14.1M or 46.6% of total IT Costs. OCIO personnel costs appear to be under benchmark, Montgomery County appear to be in-line with the Study, while Bi-County IT Operations and Prince George's County IT personnel costs are over benchmark.

It should be noted that the Study does not have a category for professional services. If these expenses were added to Commission salary expenses, Commission IT personnel costs would be significantly over benchmark for all Departments/Sections.



	Total FY19 Spend	Total FY Personnel Service Costs	Percentage
OCIO/CWIT/Enterprise	\$7,682,378	\$2,752,532	35.8%
Bi-County IT Operations	\$1,955,482	\$1,104,921	56.5%
Montgomery County	\$8,604,541	\$3,928,277	45.7%
Prince George's County	\$12,059,992	\$6,990,017	<u>58.0%</u>
TOTAL	\$30,302,392	\$14,108,389	46.6%

Exhibit B External Benchmarks

Deloitte Insights

In a recent study, Deloitte Insights found that companies spend on average 3.28% of their revenue on IT. Their study did not include governmental agencies, and the percentages varied between 7.16% for banking and security industries to 1.51% for construction industries.

Although this analysis doesn't reflect revenues, it appears that Commission IT expenditures average 5.4% of total expenses, which appear to be over the average percentage of 3.28%.

Prince George's and Montgomery County Government

Prince George's County reported the following expenditures in their Information Technology Internal Service fund and general fund.

Prince George's County	FY18 Actual	FY19 Adopted
Personnel	\$9,046,089	\$11,390,400
Operating Expenses	21,005,543	22,607,100
Total ISF	\$30,051,632 \$33,948,90	
Office of Technology General Fund	\$556,300	\$2,038,100

Montgomery County reported the following expenditures in their Comprehensive Annual Financial Statements (CAFR).

Montgomery County	FY17 Actual	FY18 Actual	FY19 Actual
Technology Services Personnel	\$19,315,512	\$20,102,507	\$20,234,944
Operating Expenses	24,769,893	25,223,429	24,731,519
Total Technology Services Costs	\$44,085,405	\$45,325,936	\$44,966,463

Exhibit C Statement of Appreciation

This advisory required input and assistance from several individuals throughout the Commission. Its completion would not be possible without their assistance. The OIG would like to thank the following individuals for their time and assistance:

- Chip Bennett
- Joe Bistany
- Mazen Chilet
- Melinda Duong
- Melissa Ford
- Sigrid Heuser-Cohen
- Terry Johnson
- John Kroll
- Henry Mobayeni
- Len Pettiford
- Abbey Rodman
- Nancy Steen
- Elaine Stookey
- Karen Warnick

Bense M Kenney

Joe Zimmerman

Thank you,

Renee Kenney, CPA, CIA, CISA, CIG

Inspector General February 24, 2020